



Surrey Health and Wellbeing Board

Date of meeting	3 April 2014
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Surrey-Wide Better Care Fund

Purpose of item / paper	<p>1. The purpose of this paper is to invite the Health and Wellbeing Board to review and sign-off the 'final' Surrey-wide Better Care Fund return and to submit to NHS England by 4 April 2014 deadline.</p>
Surrey Health and Wellbeing priority(ies) supported by this item / paper	<p>2. The Better Care Fund (formerly known as the Integration Transformation Fund) is a national fund which was announced in the June 2013 Spending Round. The fund is designed to:</p> <ul style="list-style-type: none"> • Improve outcomes for people. • Drive closer integration between health and social care. • Increase investment in preventative services in primary care, community health and social care. • Support the strategic shift from acute to community and to protect social care services. <p>3. The Better Care Fund is part of Surrey County Council's Public Service Transformation Programme. It is aligned with the strategic intent set out in the CCG's Commissioning Plans and the Adult Social Care Directorate Strategy around collaborative working with health and other partners, and the provision of leadership in the joint commissioning of health and social care services.</p> <p>4. The Surrey-wide Better Care Fund return outlines plans for 2015/16 which will support delivery of Surrey's Joint Health and Wellbeing Strategy and what organisations can do better together. The focus of the return is upon providing better care for older people in community settings. It will therefore have most impact upon delivery of the following priorities:</p> <ul style="list-style-type: none"> • Developing a preventative approach • Promoting emotional wellbeing and mental health • Improving older adults' health and wellbeing <p>5. Prevention is a priority in Surrey's Joint Health and</p>

	<p>Wellbeing Strategy which was approved in April 2013 and is at the heart of the Better Care Fund agenda. The Better Care Fund will build on the work already underway in Surrey through the Whole Systems Partnership, the Personalisation and Prevention Partnership Fund etc.</p>
<p>Financial implications - confirmation that any financial implications have been included within the paper</p>	<p>6. The Better Care Fund is made up of a number of existing elements of funding, most of which will come from health budgets (ref Annex 1). The announcement covered two financial years:</p> <ul style="list-style-type: none"> • For 2014/15, the expected Whole Systems Funding for Surrey = £18.3m. This will be transferred to Surrey County Council with joint investment decisions being made. • For 2015/16, the Better Care Funding total position for Surrey is expected to be a revenue allocation of £65.5m + capital of £6.0m = £71.5m in total. We are considering putting this into a pooled budget under Section 75¹ joint governance arrangements between Clinical Commissioning Groups and the County Council. The details of this will be consistent with further national guidance and will be finalised by the Better Care Board. <p>7. It is important to emphasise that this is a confirmation of existing funding continuing and being rebadged, not a new funding stream. It will mean Clinical Commissioning Groups will have to shift existing funding from the acute hospitals in Surrey in order to increase investment in preventative services in primary care, community health and social care. This will require major service change – possibly across Surrey's providers.</p> <p>8. One of the main conditions of the Better Care Fund is to 'protect' social care services. In Surrey it has been agreed that plans will be drawn up on the basis that “the system across Surrey has committed to jointly investing the Better Care Fund to improve services and outcomes for patients and to creating financial benefit as a result. We have agreed to share this benefit for further investment in services and to ensure the sustainable delivery of better care for the future. In 2015/16 we expect the benefit to social care to be £25m”.</p> <p>9. Submission of this return is necessary to obtain full access to the Better Care Fund. As such, it supports the future financial viability of both the County Council and the whole</p>

¹ Section 75 of the NHS Act, provides for Clinical Commissioning Groups and local authorities to pool budgets

	<p>Surrey health and social care system.</p> <p>10. The Better Care Fund and the associated partnership agenda are welcome. It should be noted that central Government has unhelpfully double counted most of the £65.5m revenue by including it in both the County Council's 'spending power' and Clinical Commissioning Groups funding allocations, so setting up potentially incompatible expectations in both.</p> <p>11. The return has been jointly agreed between Surrey County Council and the Clinical Commissioning Groups, although further development will be needed during 2014/15 in order to optimise value for money and establish the financial benefits flowing to all partners.</p>
<p>Consultation / public involvement – activity taken or planned</p>	<p>12. Throughout 2013/14, health and social care providers have been engaged in developing an integrated vision for out of hospital care in each local area through the five Local Transformation Boards. Patients, people who use services and the public have been involved through a number of partnership boards and via local engagement events held during 2013.</p> <p>13. Work on the Surrey Better Care Fund return began in Autumn 2013. Joint workshops, with Adult Social Care and Clinical Commissioning Group representatives, were held in November, January and February. Working together we have produced a coherent and credible plan, which demonstrates our ability to work in partnership despite the challenges and tight timescales.</p> <p>14. Each of the Local Joint Commissioning Groups has developed a local joint health and social care work programme. The decision to develop local joint work programmes is designed to enable each area to address the range of different communities in Surrey, as well as the need for local ownership and leadership.</p> <p>15. The Surrey Better Care Fund return (Annex 2 and 3) is a composite Surrey-wide return. It provides an overview of key objectives from each of the six local joint work programmes and gives examples of how the enhanced and integrated model of community based health and social care in Surrey will deliver better health, outcomes and experience for the population.</p> <p>16. Key objectives in the Surrey Better Care Fund return are:</p>

	<ul style="list-style-type: none"> • Enabling people to stay well: Maximising independence and wellbeing through prevention and early intervention for people at risk of being unable to manage their physical health, mental health and social care needs. • Enabling people to stay at home: Integrated care delivered seven days a week through enhanced primary and community services which are safe and effective and increase public confidence to remain out of hospital or residential/nursing care. • Enabling people to return home sooner from hospital: Excellent hospital care and post-hospital support for people with acute, specialist or complex needs supported by a proactive discharge system which enables a prompt return home.
<p>Equality and diversity - confirmation that any equality and diversity implications have been included within the paper</p>	<p>17. This is a high level return and the detailed local schemes will be planned during the course of 2014/15, for implementation in 2015/16. An Equality Impact Assessment (EIA) will be completed as part of this process to assess the impact upon residents, people who use services, carers and staff with protected characteristics.</p> <p>18. Equality Impact Assessments have already been undertaken for a number of existing joint schemes which are likely to be rolled forward into 2015/16. These include for example, telecare, reablement, extended hours in the hospitals.</p>
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<p>Sponsoring Surrey Health and Wellbeing Board Member</p>	<p>Andy Brooks, Clinical Chief Officer, Surrey Heath CCG Tel: 01276 707572 a.brooks1@nhs.net;</p>
<p>Actions requested / Recommendations</p>	<p>The Surrey Health and Wellbeing Board is asked to:</p> <ul style="list-style-type: none"> • Review and sign-off the 'final' Surrey-wide Better Care Fund return and to submit to NHS England by 4 April 2014 deadline

Annexes	Annex 1 Surrey Better Care Fund – Funding Arrangements Annex 2 Surrey Better Care Fund Return (Part 1) Annex 3 Surrey Better Care Fund Return (Part 2)

Better Care Fund – Funding Arrangements

The Better Care Fund is made up of a number of existing elements of funding, most of which will come from health budgets, as illustrated in figure 1. For 2015/16, the Better Care Funding total position for Surrey is expected to be a revenue allocation of £65.5m + capital of £6.0m = £71.5m.

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Figure 1 – Existing elements of funding making up the 2015/16 Better Care Fund

	Nationally £m	Surrey £m
New Care Bill duties	135	2.56
Carers breaks	130	2.46
Reablement	300	5.68
Whole systems	1,100	18.30
Balance for allocation	1,795	36.50
	3,460	65.50
Capital general	134	2.30
Disabled Facilities Grant	220	3.70
	354	6.00

Working together, and taking on board the condition to 'protect' social care services, Adult Social Care and the six Clinical Commissioning Groups have agreed the following broad uses of the £65.5m revenue allocation in the Better Care Fund in 2015/16:

Figure 2 - Possible uses of Better Care Fund in 2015/16

	£m	Notes
Care Bill costs	2.5	Government direction
Carers support	2.2	Agreed priority, existing stream
Health reablement/intermediate care	5.0	Existing stream
Ongoing partnership funding eg virtual wards, risk stratification tool, telecare, telehealth, dementia support, reablement etc	14.3	Assumes 2013/14 level of investment carries on
Joint posts to support integration and transformation	0.5	To improve project management capacity
As per local plans and 'protecting' social care services*	41.0	*We expect the benefit to social care in 2015/16 to be £25m
	65.5	